

UNITED STATES DISTRICT COURT  
SOUTHERN DISTRICT OF OHIO  
EASTERN DIVISION

NETCHOICE, LLC, )  
)  
PLAINTIFF, ) CASE NO. 2:24-cv-47  
)  
vs. )  
)  
DAVE YOST, *in his official* )  
*capacity as Ohio Attorney General,*)  
)  
DEFENDANT. )  
)

TRANSCRIPT OF MOTION FOR PRELIMINARY INJUNCTION PROCEEDINGS  
BEFORE THE HONORABLE ALGENON L. MARBLEY  
UNITED STATES DISTRICT JUDGE  
FEBRUARY 7, 2024; 9:30 A.M.  
COLUMBUS, OHIO

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WEDNESDAY MORNING SESSION

FEBRUARY 7, 2024

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(The following proceeding was held in chambers with  
Mr. Lehotsky and Mr. Tabatowski present.)

THE COURT: I just wanted to go over the rules of  
engagement. I think that -- well, let me start off by having  
you all state your names for the record. Counsel for the  
plaintiff.

MR. LEHOTSKY: Steven Lehotsky for plaintiff  
NetChoice.

MR. TABATOWSKI: And Stephen Tabatowski for the  
defendant, Yost.

THE COURT: Mr. Tabatowski, you didn't argue. It was  
Ms. Pfeiffer who argued the TRO; is that right?

MR. TABATOWSKI: That's correct.

THE COURT: Were you here, though, for the --

MR. TABATOWSKI: I was, Your Honor.

THE COURT: If any of this is redundant, just please  
forgive me. What I always want to do for my oral arguments is  
go over some really basic rules for engagement. I do that at  
the risk of being called Captain Obvious, but you would be  
amazed at things that happen in the heat of argument.

So my primary rule for oral argument is please answer  
the question as asked. And I know that that's counterintuitive

1 for most of us as litigators because we want to answer the  
2 question our way, and there's nothing wrong with that. I want  
3 you to answer the question your way so long as you're answering  
4 the question as asked.

5 The reason is twofold. First, I ask the question not to  
6 exact a concession but to fill in gaps in my knowledge.  
7 Sometimes even the best written briefs will leave gaps in a  
8 judge's knowledge because you know what you're saying. I may  
9 not know as well what you're saying.

10 And secondly and importantly to the advocates, my  
11 questions are also an opportunity to persuade. And if you  
12 don't answer them, then that redounds to your detriment in  
13 every case.

14 So I just -- and here is my deal with the advocates. In  
15 exchange for you answering my questions as asked, I will  
16 always, always, without exception, give you a chance to  
17 elaborate on the answer that you wish you could have had an  
18 opportunity to give if the question had been phrased  
19 differently. So you're still going to get a chance to make the  
20 statement or make the argument that you wanted to make, but I  
21 need, first, my question answered. Sometimes my questions are  
22 yes or no questions. And even if it is, I'm going to give  
23 you -- unlike a witness on cross-examination, I'm going to give  
24 you an opportunity to elaborate on the yes or no. But I'm  
25 going to great pains to make you know that I'm not exacting

1 concessions, but I'm just trying to fill in gaps in my  
2 knowledge in giving you an opportunity to persuade.

3 The other thing I wanted to talk about was I would  
4 appreciate it if you would structure the argument along the  
5 lines of the four PI factors. We all understand that the most  
6 important one certainly in this case is the likelihood of  
7 success on the merits. The public interest, the balancing of  
8 harms, you know, I can appreciate how they might be left at the  
9 end, if we get to them at all. But more significant arguments  
10 will center on the likelihood of success on the merits.

11 Mr. Lehotsky, are you going to move for a merger with  
12 the trial on the merits?

13 MR. LEHOTSKY: I know we had previously discussed  
14 whether to merge briefing. And I think we had decided not to  
15 do that. But what would the position of Ohio be on merging the  
16 merits at this stage for the argument?

17 MR. TABATOWSKI: We're in agreement to not consolidate  
18 at this point. And I believe Your Honor's orders made it  
19 pretty clear that had to be preserved in the initial motion  
20 or -- excuse me, memorandum in opposition of the reply. We  
21 didn't do so for that reason.

22 MR. LEHOTSKY: We do not intend to move --

23 THE COURT: That's fine.

24 Did either of you plan to spend an appreciable amount of  
25 time on the standing argument, Mr. Lehotsky?

1 MR. LEHOTSKY: I was only planning on addressing it if  
2 Your Honor has question.

3 MR. TABATOWSKI: Likewise, Your Honor, with the  
4 exception of yesterday's filing, would stand on our briefs in  
5 terms of standing but maybe briefly address the -- how we see  
6 that supplemental evidence is impacting standing.

7 THE COURT: All right. I'm fine with you standing on  
8 the briefs with respect to standing. That's awfully phrased.  
9 But that's fine with me because I do think we have a lot to  
10 talk about with respect to the likelihood of success and the  
11 various First Amendment arguments, your argument as to whether  
12 this is really an action in contract and not really a First  
13 Amendment action, but those issues, void for vagueness, et  
14 cetera.

15 How much -- I did not, I don't believe, in my order  
16 include a specific time because, at the time, I didn't know  
17 whether there would be witnesses, whether it would be more an  
18 evidentiary hearing or oral argument. But I was thinking 30  
19 minutes per side. Would that be adequate for you,  
20 Mr. Lehotsky?

21 MR. LEHOTSKY: Yes, Your Honor.

22 THE COURT: For you, Mr. Tabatowski?

23 MR. TABATOWSKI: Yes, Your Honor.

24 THE COURT: Tabatowski.

25 MR. TABATOWSKI: Well done. And, yes, Your Honor.

THE COURT: When you grow up with a name like Algenon, you work hard to get people's names right.

MR. TABATOWSKI: I bet you're a good speller too.

THE COURT: I'm decent in that regard.

Mr. Lehotsky, you may reserve time for rebuttal, whatever you think is appropriate.

MR. LEHOTSKY: Okay.

THE COURT: And since I had allotted pretty much the day because I did not know whether there would be an evidentiary aspect of this hearing, if we run over a few minutes because I may have a few more questions, that's not going to be the end of the world.

MR. LEHOTSKY: That's right.

THE COURT: Any questions for me before we begin?

MR. LEHOTSKY: No, Your Honor.

MR. TABATOWSKI: No, Your Honor.

THE COURT: Thank you very much.

(End of chambers conference.)

— — —

(The following proceeding was held in open court.)

THE COURT: Good morning. Ms. Stash, would you please call the case.

THE DEPUTY CLERK: Case No. 2:24-cv-47, NetChoice LLC  
versus Dave Yost in his capacity as Ohio Attorney General.

THE COURT: Would counsel please identify themselves

1 for the record beginning with counsel for the plaintiff.

2 MR. LEHOTSKY: Steve Lehotsky for plaintiff NetChoice,  
3 Your Honor.

4 MR. MORROW: Josh Morrow for plaintiff NetChoice.

5 MR. RICE: Matthew Rice for plaintiff NetChoice.

6 THE COURT: And counsel for the defendant.

7 MR. TABATOWSKI: Stephen Tabatowski for defendant Dave  
8 Yost.

9 MS. PFEIFFER: Julie Pfeiffer for Dave Yost.

10 THE COURT: Thank you. Mr. Lehotsky, this is your  
11 motion for a preliminary injunction. Are you ready to proceed?

12 MR. LEHOTSKY: Yes, Your Honor.

13 THE COURT: Please proceed.

14 MR. LEHOTSKY: Thank you.

15 THE COURT: Mr. Lehotsky, do you know, of the 30  
16 minutes that you have for argument, how much time would you  
17 wish -- do you wish to preserve for rebuttal?

18 MR. LEHOTSKY: Your Honor, I'd like to reserve five  
19 minutes, please.

20 THE COURT: All right.

21 MR. LEHOTSKY: Good morning, Your Honor. May it  
22 please the Court, Steven Lehotsky on behalf of NetChoice.

23 I know the Court has already read the briefs, and we've  
24 already had an oral argument on the motion for a temporary  
25 restraining order. I'm happy to take Your Honor's questions at

1 any time. If you don't have any questions at the outset, I'll  
2 proceed to discuss first the merits, the likelihood of success  
3 argument, then irreparable injury, and then finally the balance  
4 of the equities and public interest factors that I'll group  
5 together at the end.

6 THE COURT: Please proceed.

7 MR. LEHOTSKY: Thank you, Your Honor. Under *Brown v.*  
8 *Entertainment Merchants Association*, Ohio's parental  
9 notification by Social Media Operators Act is plainly an  
10 unconstitutional restriction upon minors' access to protected  
11 Internet speech. There is a sentence in the defendant's brief  
12 that I want to highlight. I believe it's on page 19. Quote,  
13 "Should a parent consent to his or her minor child engaging  
14 with certain Internet operators, the Act," that is to say, the  
15 government, quote, "allows it," end quote.

16 If you replace engaging with certain Internet operators  
17 with buying a violent video game, that's the *Brown* case.

18 For three different reasons we think Ohio's Social Media  
19 Act is unconstitutional. First, notwithstanding its name,  
20 Ohio's law applies to myriad Internet websites beyond just the  
21 well-known social media businesses, the six that are targeted  
22 in the different studies submitted by the defendant. As  
23 Attorney General Yost stated publically just before Christmas,  
24 Ohio's law applies to, quote, "much more than traditional  
25 social media companies," end quote. The Act would



1 significantly restrict minors' abilities to speak, hear,  
2 otherwise engage in speech on the Internet with countless  
3 websites, an enormous number of message boards, chat rooms and  
4 Internet forums; for example, educational sites such as  
5 Blackboard, Canvas and Moodle; gaming sites such as PlayStation  
6 Plus, Steam, Xbox Live; general interest such as Medium, Imgur,  
7 Substack; informational sites such as Quora, Stack Overflow,  
8 and TripAdvisor. And the definition also expressly includes  
9 message boards. So the Act reaches discussion forums that  
10 focuses on every conceivable topic.

11 THE COURT: Mr. Lehotsky, the Act, which resembles  
12 legislation enacted in other states, seeks to require certain  
13 website operators to obtain parental consent before allowing an  
14 unemancipated child under the age of 16 to register or create  
15 an account on the various platforms. The attorney general  
16 maintains that this is really an act that -- this is an action  
17 that deals with contract and not the First Amendment.

18 So, as a threshold matter, Mr. Lehotsky, would you  
19 address whether we're really dealing here merely with a  
20 contract issue, or are we dealing with a First Amendment issue  
21 in its most pristine form?

22 MR. LEHOTSKY: I believe we're dealing with a First  
23 Amendment issue in its most pristine form, Your Honor, because  
24 our members' websites, all they do is speech. This is not the  
25 type of regulation that you would have where speech is

1 incidental. Speech is all that we do. By saying they are  
2 regulating a contract in order to have access to speech, that  
3 necessarily regulates speech.

4 And I would say that what the State is doing is not  
5 really regulating the process of contracting; instead, it's  
6 controlling access to speech. I think this is laid clear by  
7 Section 1349.09(E) which we cited in our briefs, which is that  
8 the text of the Act unambiguously requires websites to deny  
9 both access to and use of any website any minor under the age  
10 of 16 who lacks parental consent.

11 This is just clearly regulating the ability to engage in  
12 speech directly. It is not a pure economic contract  
13 regulation. It is not something that's incidental to speech.  
14 And I think the *Brown* case highlights this. *Brown* would not  
15 have turned out differently if the state of California had  
16 purported to regulate the contract for purchasing a video game,  
17 whether the minor would go to GameStop and buy the video game  
18 or, more likely these days, go online and enter into an online  
19 contract, a license to play the video game on your Xbox or  
20 Nintendo Switch or whatever it is. It would not have come out  
21 differently if that was what California was purporting to do.  
22 The reason is there is no contract exception to the First  
23 Amendment.

24 The attorney general does not have any cases, I think,  
25 that supports the type of restriction access to speech that the

1 State of Ohio is imposing here. They certainly don't have any  
2 case that would support the type of consent-based and  
3 speaker-based exceptions.

4 THE COURT: What about a variation on the theme,  
5 though, where the Act -- any effect that the Act has on the --  
6 on First Amendment rights is really incidental to the primary  
7 purpose of protecting Ohio's youth?

8 MR. LEHOTSKY: So I don't believe it's incidental at  
9 all, certainly for our members who have a First Amendment right  
10 to publish and disseminate non-obscene speech to minors and to  
11 adults. This law directly burdens their ability to do that.  
12 They either have to get parental consent or they have to close  
13 down access to the website.

14 Our member Dreamwidth, for instance, the declaration  
15 from Ms. Paolucci makes this clear that for a small website  
16 like Dreamwidth which is clearly covered by the Act, they have  
17 no ability to comply. Because of the breadth of this law,  
18 there are a myriad of websites out there that will either be  
19 faced with shutting off speech for minors or taking other more  
20 drastic actions that could affect access to adults.

21 That's not an incidental effect on our First Amendment  
22 rights. I also think it's not an incidental effect on the  
23 First Amendment rights of minors, of those children between the  
24 ages of 13 and 16 who would not be able to access all of the  
25 sites I mentioned earlier in my presentation unless they have

1 parental consent. This is far from an incidental burden upon  
2 both our members' First Amendment rights and the First  
3 Amendment rights of minors in the state of Ohio.

4 THE COURT: Do minors enjoy the same level of First  
5 Amendment rights as do adults, Mr. Lehotsky?

6 MR. LEHOTSKY: No, Your Honor.

7 THE COURT: If that is the case -- because I know that  
8 you can envision that minors aren't permitted -- and there will  
9 be a justification for minors to be restricted from watching  
10 porn, for instance. We would all agree to that. And adults  
11 are not restricted from watching porn.

12 If the Act were just designed to prevent them from  
13 watching porn, we probably wouldn't be here. You would agree  
14 with that, I'm assuming?

15 MR. LEHOTSKY: That's correct. Certainly my client  
16 would not be here. I would not be here.

17 THE COURT: That's right. By the same token, can't  
18 the State take the same steps to regulate what minors are  
19 exposed to if the State has data that these minors are being  
20 exposed to websites that are bad for minors? They might have  
21 things that are addictive, things that are -- you know, some  
22 chat rooms that might have nefarious content, might even have  
23 pornographic content. So the fact that it may have an effect  
24 on minors in that they can't see it and an incidental effect on  
25 adults, is that permissible under the First Amendment, as you

1 see it?

2 MR. LEHOTSKY: No, I don't believe so.

3 Under *Brown* -- so *Brown* expressly rejects that sort of  
4 broad, kind of free-floating interest. In *Brown*, the Supreme  
5 Court wrote, quote:

6 "A state possesses legitimate power to protect  
7 children from harm, but that does not include a  
8 free-floating power to restrict the ideas to which  
9 children may be exposed."

10 Certainly, there are some categories. There is a  
11 well-established category of speech that is obscene as to  
12 minors. Playboy would not be obscene for adults but it is for  
13 children for -- you know, under the age of 18. There are  
14 certainly some categories where, yes, if the State could  
15 establish some very, you know, well-grounded evidence and a  
16 narrowly tailored statute to address a particular type of  
17 speech and say this is obscene as to minors, perhaps. But the  
18 Supreme Court rejected that in *Brown*.

19 That was the exact argument that California tried, was  
20 these video games, the violence. And, in fact, many of the  
21 same types of arguments -- the interactive nature of the video  
22 games, the way they're first-person shooter games and  
23 encourages violence by children, school shootings, et cetera --  
24 the Supreme Court rejected those arguments just as we think  
25 *Brown* would reject the arguments about things such as the

1 infinite scroll features and other things of social media that  
2 supposedly make social media so pernicious.

3 I'll point to the declaration of Dreamwidth. Dreamwidth  
4 doesn't have those features and yet it is one of the myriad  
5 websites that is swept up in this statute. That's true for  
6 countless other websites that don't have those same features  
7 that Ohio identifies.

8 The second related point that I wanted to make about  
9 Your Honor's question is there's this kind of remarkable  
10 sentence in the defendant's brief, again, I believe at page 19.  
11 It is, quote, "Should a platform offer content to minors  
12 without requiring a contract, the Act allows that too," which I  
13 take that to mean that if our members' websites eliminated  
14 their terms of service and just said, okay, you know, minors  
15 between the ages of 13 and 16, you're free to sign up; just go  
16 ahead, sign up for Facebook or Instagram or whatever you want,  
17 but, if there's no contractual requirement, then they can just  
18 come on the Internet. That proves how completely untailored  
19 this statute is.

20 Our terms of service for our members contain all sorts  
21 of features, anti-bullying, anti-harassment requirements,  
22 requirements that you can't post pornography. If what the  
23 State of Ohio is trying to suggest is that our members could  
24 get around this law by eliminating all of those prohibitions  
25 that our members currently place on minors getting access to

1 websites, I mean, that would be remarkable. It would  
2 completely undermine all of their own goals. I don't think the  
3 State of Ohio wants 14- and 15-year-olds engaging in more  
4 bullying behavior and with our websites unable to do anything  
5 about it.

6 It's, again, just one of the ways in which this  
7 purported attempt to regulate contracts where they never  
8 identify in the statute what the offending features of the  
9 contract are, what the problems with the terms of service are,  
10 this is not remotely tailored to addressing that contractual  
11 problem which the attorney general identifies.

12 THE COURT: And under the attorney general's theory,  
13 under that theory that this is regulating the process of  
14 contracting, that would bespeak a content neutral regulation  
15 that would require intermediate scrutiny. Wouldn't that be  
16 correct? If the Court were to accept the State's argument,  
17 wouldn't that allow me to apply intermediate scrutiny to the  
18 Act to determine its constitutionality?

19 MR. LEHOTSKY: So I think we have an argument that we  
20 have preserved in the briefing, Your Honor, that if this is a  
21 parental consent requirement, it is categorically  
22 unconstitutional under *Brown*. I don't think Your Honor needs  
23 to reach that.

24 THE COURT: My question was slightly different. If I  
25 accept the State's proposition that this is an act which

1 regulates the process of contracting, then I evaluate the Act  
2 using the intermediate scrutiny standard as opposed to strict  
3 scrutiny if it's not content neutral of which you're arguing.

4 MR. LEHOTSKY: Are you asking me to assume that the  
5 statute is content neutral?

6 THE COURT: Yes. Because that is what the State is  
7 arguing. The State is arguing that the statute is content  
8 neutral. They're arguing that this is really about regulating  
9 the process of contracting, not about regulating speech. It's  
10 content neutral. If that is the case, then the level of  
11 scrutiny is intermediate, correct?

12 MR. LEHOTSKY: Yes, Your Honor. If you assume --

13 THE COURT: All right. I'm not assuming --

14 MR. LEHOTSKY: If you reject our arguments.

15 THE COURT: I'm not rejecting your argument. I'm just  
16 saying that that would be one of the consequences, if you will,  
17 were I to accept the argument that this is a contracting  
18 statute.

19 MR. LEHOTSKY: Yes, that's correct. It would then be  
20 subject to intermediate scrutiny. We still think, as we argued  
21 in our brief, that the statute would fail intermediate scrutiny  
22 even in that situation because it is overinclusive and  
23 underinclusive for the goals it purportedly sets out of  
24 protecting minors from harmful speech conduct on the Internet  
25 and then also facilitating parental controls and parents'



1 controls of their minor children's social media. We still  
2 think it fails for lack of tailoring. We also think that it  
3 doesn't satisfy *Brown* because it doesn't advance those goals in  
4 any respect.

5 We argued in our briefing that Ohio hasn't identified a  
6 problem where the government is the necessary solution through  
7 a statute like this. We identified all sorts of less  
8 restrictive alternatives, other things that the State of Ohio  
9 could do to try to improve parents' ability to control their  
10 children's use of social media and the Internet such as public  
11 education campaigns, advertising, all manner of things that the  
12 State of Ohio could do through government speech and through  
13 government action to try to encourage better parental  
14 monitoring of their kids' social media use before you get to  
15 sort of a categorical access ban on a wide swath of the  
16 Internet even if it is content neutral.

17 THE COURT: All right. Please continue, Mr. Lehotsky.

18 MR. LEHOTSKY: Thank you, Your Honor.

19 So I would be happy to take Your Honor's questions about  
20 whether it is content-based or speaker-based. As I think we've  
21 argued in our briefing, for three reasons we think it's clearly  
22 a content-based statute, first, because of the nature of what  
23 it's targeting, targeting speech that children are reasonably  
24 anticipated to access, websites that have subject matter or  
25 content such as animated characters or celebrities that appeal

1 to children. That, just by definition, is a content-based  
2 definition about the scope of the Act and what type of websites  
3 it applies to and what types it doesn't.

4 It also contains two exceptions, one for reviewing  
5 products that are offered for sale by Internet commerce. If  
6 you're reviewing a product, you're exempt. If you're reviewing  
7 film or music or a service and a trip, then you're not.

8 And second, there's this exception for an established or  
9 widely recognized media outlet so that if you are NBC through  
10 its Hulu service, you're exempt, but YouTube is not. And so we  
11 think under well-established Supreme Court precedent that makes  
12 this a content-based statute subject to strict scrutiny. And  
13 for the reasons I provided on intermediate scrutiny, it  
14 wouldn't satisfy that.

15 It's also speaker-based. And the attorney general says  
16 it's, quote, "justifiably speaker-based," end quote.

17 THE COURT: It's justifiably speaker-based, the  
18 attorney general argues, because it doesn't disfavor particular  
19 communicative content. At least that's how I interpreted the  
20 State's.

21 Why does it not disfavor particular communicative  
22 content, Mr. Lehotsky?

23 MR. LEHOTSKY: I think that's wrong because it does  
24 create this exception for communicative content about product  
25 reviews. So that's favored content whoever the speaker might

1 be. And then also it has the news exception, the established  
2 and widely recognized media that's reporting on current events  
3 and news. And so, again, you know, these are clearly  
4 content-based.

5 It's a little circular when we say it's content-based,  
6 the attorney general says no, no, no, it's speaker-based. And  
7 then the attorney general, at least initially, tries to say,  
8 no, no, no, it's not speaker-based, it's kind of based on what  
9 the content is. We think that doesn't work.

10 THE COURT: A 15-year-old could theoretically get his  
11 news from the NYT but -- without being a part of this contract  
12 but could not get his news from TikTok without the contract.

13 MR. LEHOTSKY: Correct. Correct, Your Honor.

14 And the *New York Times*, just like many of these  
15 websites, has its own term of service with a term of sale, a  
16 privacy policy that explains how that particular website can  
17 monetize the data that it gets about its readers and  
18 subscribers, the same thing that a website like Facebook or  
19 YouTube has. You're going to also see that on *New York Times*  
20 and ESPN and all of these other websites, and yet the states  
21 want to regulate these bad contracts, these bad terms of  
22 service that allows these websites, our members' websites, to  
23 monetize the data of minors but they don't do anything about  
24 other websites.

25 I know they rely a lot upon *Turner* -- thank you, Your

1 Honor. They rely upon *Turner* to say that this law is  
2 justifiably speaker-based. But *Turner* was a statute dealing  
3 with regulation between different or across different types of  
4 media: broadband Internet versus classic distribution, cable  
5 versus broadcast TV.

6 Here what we have are speaker distinctions within the  
7 same medium of the Internet and websites. And some websites  
8 are favored by Ohio and others are pushed out. And we submit  
9 that's really because of the ability of our members to publish  
10 and disseminate speech and to engage in speech with minors in  
11 Ohio which we have an absolute First Amendment right to do.  
12 They say there's no right to an audience of your choosing. We  
13 think that is totally wrong. Again, *Brown* says that is  
14 categorically false. We think we do have a well-established  
15 right to disseminate speech. That's established in cases like  
16 *303 Creative* most recently, and it's up before the Supreme  
17 Court right now as well.

18 The final aspect --

19 THE COURT: On that one point, let me pose this  
20 question to you. And I -- it's a question that I would pose to  
21 Mr. Tabatowski. That is, these websites are either likely or  
22 unlikely to be accessed by children because of their content,  
23 and, as a result, the language distinguishes between speakers  
24 on the basis of content; is that right?

25 MR. LEHOTSKY: I think that's right, Your Honor. For

1 instance, some websites imagine a very boring, dry, academic  
2 website. Maybe everybody has their own version of what's dry  
3 and boring. Imagine that it might be accessed by adults in  
4 that field who have a Ph.D., unlikely to be accessed by  
5 children. This also goes into the vagueness concern that we  
6 have. And that's my final point on the merits before  
7 proceeding to irreparable injury. But there are a lot of  
8 websites that are at the margins, and there are a lot of  
9 websites that might have questions as to whether they're  
10 reasonably likely to be accessed by children.

11 Certainly there are going to be some cases that are  
12 easy: Disney Kids website or maybe Disney in general, likely to  
13 be accessed by children. For a lot of others, whether children  
14 will access them, whether a website has to comply, these are  
15 going to be hard questions. That's just one of many examples  
16 of vague, unusual.

17 In our briefing we highlight the established and widely  
18 recognized media outlet which, as far as we can tell, is a  
19 phrase that exists nowhere on the Internet except with respect  
20 to this bill. It's very hard to understand what some of these  
21 provisions are. The State points out there are no criminal  
22 penalties, which is, admittedly, a relief, but it doesn't save  
23 the statute from vagueness defects. That's what the Court in  
24 *Griffin* in Arkansas found, and we think this is a statute that  
25 suffers from the exact same type of vagueness problems.

1 I would note the chief justice of the United States in I  
2 believe it was 2010 said that courts must issue the rough and  
3 tumble of factors in trying to identify First Amendment rights.  
4 This is an area where you absolutely have to have clear  
5 guidance about what's covered and what's not so that it doesn't  
6 chill First Amendment rights.

7 With respect to irreparable injury, the State has made  
8 the argument that we don't have any First Amendment rights that  
9 are being chilled here. We think that's virtually wrong.  
10 Again, it's disproven by our declarations, the declaration from  
11 Mr. Szabo of NetChoice and then our two member declarations,  
12 especially the Dreamwidth declaration which establishes the  
13 chilling effect that I identified at the beginning. That  
14 injury happens immediately if this law is allowed to take  
15 effect and can be enforced against our members.

16 The State has also never provided any answer to our  
17 argument that there are compliance costs that have to begin  
18 immediately if this law is taking effect and can be enforced.  
19 Those compliance costs are unrecoverable. We can't get that  
20 money back from the State. We can't get that money back from  
21 anyone else. In our declarations we identify those costs will  
22 be substantial for a company like Dreamwidth. It might be  
23 existential. Even if it's only a dollar, it's still  
24 irreparable injury and still money that we will never get back.

25 The final point that I would make is with respect to the

1 risk of penalties here. As we noted, the penalties are very  
2 severe, potentially running to millions of dollars.

3 THE COURT: There is a safe harbor provision.

4 MR. LEHOTSKY: There is only for companies that are  
5 in, quote, "substantial compliance." There is no guidance on  
6 what that means, what's substantial when you're talking about  
7 the scale of the Internet. There's nothing in the statute that  
8 provides any comfort around that. There's nothing from the  
9 attorney general that provides any comfort around that. So  
10 even that 90-day cure period that would apply only for a  
11 company that is in substantial compliance isn't any comfort to  
12 someone, especially someone who is trying to figure out what to  
13 do now about providing access to minors, about restructuring  
14 their website, doing all the engineering work that's necessary  
15 to come into compliance.

16 THE COURT: One final question, Mr. Lehotsky. How can  
17 this statute, based on your theory of the case, be tailored to  
18 be saved to meet the State's legitimate interest in protecting  
19 youth, unemancipated youth?

20 MR. LEHOTSKY: I think there is a lot the State would  
21 have to change with respect to this particular statute.

22 THE COURT: Just limit it to -- limit the answer to  
23 narrow tailoring.

24 MR. LEHOTSKY: With respect just to narrow  
25 tailoring -- so, for instance, there is no tailoring at all

1 about the types of terms of service provisions that are  
2 offensive to the State of Ohio that Ohio finds problematic.  
3 The statute applies to any contract. If it's a term of  
4 service, it's covered by the Act regardless of whether the  
5 terms are anti-bullying, anti-pornography, whatever those terms  
6 are. So there's nothing in the statute that limits the types  
7 of contracts that the State is trying to address with respect  
8 to its -- what I'll call its sort of terms of service harm from  
9 minors.

10 Likewise, I think there is a massively overbroad, as I  
11 said at the outset, scope to the statute with respect to the  
12 other category of injury that I would identify from the State,  
13 which is the harm to minors from using social media. As I  
14 said, they've got these six websites that they've identified  
15 and a couple of academic studies that they've submitted to the  
16 Court. There are a myriad, countless websites that don't have  
17 any of those features that the State has identified in its  
18 briefing that are swept into this act. There are other  
19 statutes out there that contain many more exceptions, and that  
20 would be one place that the State could start.

21 But I would say, just sort of circling back around to my  
22 initial point, the parental consent provision, I'm not sure  
23 there's anything that the State of Ohio could do to get around  
24 that. I'm not sure they could tailor their way out of that  
25 particular problem.



1           THE COURT: Thank you, Mr. Lehotsky. You will have  
2 five minutes for rebuttal.

3           Mr. Tabatowski, are you ready to proceed?

4           MR. TABATOWSKI: Yes, Your Honor.

5           THE COURT: Please proceed.

6           MR. TABATOWSKI: Thank you, Your Honor. May it please  
7 the Court.

8           Obviously we are here today on the plaintiff's motion  
9 for a preliminary injunction. That being the case, it's the  
10 plaintiff's burden to establish their standing. It's the  
11 plaintiff's burden to establish that they're entitled to  
12 preliminarily injunctive relief based on the four factors. The  
13 attorney general believes that they have failed to meet both of  
14 these burdens.

15           With respect to standing, very briefly, the allegations  
16 and the evidence simply don't meet the threshold standing  
17 requirements under Sixth Circuit precedent for their First  
18 Amendment claims, whether it's organizational or associational  
19 or prudential standing. Neither can the plaintiffs show  
20 they're entitled to injunctive relief based on those four  
21 factors. They're not likely to succeed on the merits of either  
22 of their claims.

23           The Act does regulate the conduct of contracting and not  
24 content. It should be afforded rational basis review. But  
25 even to the extent --

1           THE COURT: Drill down on that, Mr. Tabatowski.  
2 Explain to the Court why you believe that this act only  
3 regulates the process of contracting but doesn't regulate  
4 speech where you have an act that targets speech providers, if  
5 you will. They target platforms. It doesn't target contracts.  
6 Its contract is also like a gateway to get to the speech.

7           I will admit and agree with you that there is a contract  
8 that, you know, is sort of the center of this statute, but the  
9 contract is just a step that you have to complete to be able to  
10 participate in speech activities.

11           MR. TABATOWSKI: That is true, Your Honor. That is a  
12 requirement for the statute to be applicable. But the Supreme  
13 Court has rejected the idea that a statute is content-based  
14 when it tells an individual or a company what they must or  
15 mustn't do as opposed to what they must or mustn't say.

16           THE COURT: Here is the thing. The Act requires  
17 covered websites to deny both access to and use of their  
18 platforms if a child doesn't get a parental consent; right?

19           So why does that not bespeak an act that really is  
20 designed to regulate speech?

21           MR. TABATOWSKI: Your Honor, the attorney general's  
22 position would be that the contract is required to access  
23 whatever speech may be on these websites. That is true. But,  
24 again, denying access without verifiable parental consent in  
25 the event of a contract that's required, that's something that

1 these sites must or mustn't do. It's not compelling them to  
2 speak or --

3 THE COURT: Doesn't it regulate the operators, the  
4 operators of these platforms, their ability to publish and to  
5 distribute speech to minors and by minors? How is that not so  
6 under the Act?

7 MR. TABATOWSKI: Only if they require minors to enter  
8 into a contract in the first instance. But the First Amendment  
9 doesn't --

10 THE COURT: Doesn't it also regulate minors' ability  
11 either to produce speech or to receive speech or both?

12 MR. TABATOWSKI: If there is a contract required to  
13 access that speech, then, yes, it would. But the threshold  
14 requirement there is still that the definition of operator --  
15 obviously, they have to be a covered operator under the Act,  
16 and they have to require a contract for the minor to register  
17 or be an account holder. So regardless -- assuming that the  
18 speech is implicated, intermediate scrutiny should apply  
19 because the statute makes distinctions based on speakers and  
20 not on content.

21 As Your Honor noted in his TRO opinion, the inquiry at  
22 its core as to whether a statute is impermissibly content-based  
23 is whether the government is regulating because it agrees or  
24 disagrees with the message of the speech. There is nothing in  
25 the record, in the statute, either textually or implicitly,

1 that suggests the government agrees or disagrees with any  
2 content that's on any of these websites.

3 THE COURT: Explain this to me. If that is true, why  
4 is it, then, that the government will allow a 15-year-old to  
5 get news from, let's say, the *New York Times* without having one  
6 of these contracts but will not allow a 15-year-old to get her  
7 news from TikTok, let's say, or Facebook, without a contract?

8 MR. TABATOWSKI: Your Honor, it's because the problems  
9 that the statute is meant to address from which the State's  
10 interest arise are compounding. They build upon each other and  
11 cascade in a way that -- for instance, *New York Times*, who may  
12 or may not -- is likely not a covered operator, does not meet  
13 the four requirements to be a covered operator in the first  
14 place. In that scenario, those compounding problems, because  
15 they don't meet -- they don't create the atmosphere that those  
16 four parts of the operator definition are meant to identify,  
17 the problem with its -- the *New York Times*' terms of service  
18 don't compound with that atmosphere to create this larger  
19 problem and heightened interest of the State.

20 THE COURT: Well, wouldn't it depend -- I mean, if you  
21 listen, let's say, to Fox News, you would think that the *New*  
22 *York Times* would create the kind of atmosphere that parents  
23 should keep their kids from looking at. They wouldn't want  
24 their kids to look at the *New York Times*, let's say, because  
25 it's too liberal. I don't understand what it is about the

1 atmosphere, how you identify -- let's say Facebook is creating  
2 an atmosphere that -- we don't have to use the *New York*  
3 *Times* -- *USA Today* might create because, under the Act, a kid  
4 could get -- a 15-year-old could get her news from *USA Today*  
5 without a contract but could not get her news from Facebook  
6 without a contract.

7 And many young people today get -- I didn't know this  
8 was a thing, Mr. Tabatowski, until I was talking to a law clerk  
9 who told me that she got a great bit of her news from Facebook.  
10 Because I'm not on Facebook, I didn't even know about that news  
11 feature.

12 But kind of walk the Court through why that is a  
13 distinction without a difference.

14 MR. TABATOWSKI: The difference between the *New York*  
15 *Times* in that scenario, and Facebook, is that covered operators  
16 like Facebook that create this atmosphere, there are unique  
17 problems and risks associated with that atmosphere posed to  
18 minors. You could picture a scenario, sort of to elaborate on  
19 those compounding problems, where a minor enters into onerous  
20 terms of service with a covered operator, engages with that  
21 potentially problematic environment, either harms someone or  
22 has caused harm and then is without at least a contractual  
23 remedy because even Dreamwidth, who I believe NetChoice sort of  
24 advances as having maybe the least onerous terms of service,  
25 has a hold harmless and indemnification clause, has choice of

1 venue, choice of law provisions. So there is a unique problem  
2 that covered operators, because by their definition in the  
3 Act -- a unique problem because of the atmosphere that they  
4 create in conjunction with those terms of service.

5 THE COURT: Let me cause you to go on a degression for  
6 a moment so that at least it will be clear in the Court's mind  
7 of which you speak. Because you referenced maybe now three  
8 times about the atmosphere that some of the covered sites  
9 creates, and the implication is that it's a negative atmosphere  
10 for the youth of Ohio, the unemancipated youth of Ohio.

11 Tell me about the atmosphere of which you speak in which  
12 the Act is trying to address, and the factual or evidentiary  
13 basis for your belief that said atmosphere is harmful to those  
14 15 and under.

15 MR. TABATOWSKI: Yes, Your Honor. I start with the  
16 State's Exhibit B, the surgeon general report which states that  
17 social media platforms' covered operators are often designed to  
18 maximize user engagement that encourages excessive use,  
19 behavioral dysregulation. And this atmosphere is created  
20 irrespective of content. It's created by things like push  
21 notifications, infinite scrolling and algorithm sorting. This  
22 is regardless of what the message is. It's more akin to  
23 *Turner*. It's more akin to a particular type of technology  
24 where this distinction lies. It's not a content-based  
25 distinction. It's based on this particular form of technology,

1 in addition to things like peer-to-peer chatting, end-to-end  
2 encrypted chatting which essentially means, Your Honor, that  
3 once these private chats happen on these platforms, no one has  
4 access to the content of that chat other than the minor and the  
5 potential sexual predator, for instance.

6 So those are the type of non-content-related  
7 environments that are created by these sites which are  
8 compounded by the fact they require these contracts and do seek  
9 to enforce them against minors. That's the compounding sort of  
10 problem from which the State's interest arises.

11 THE COURT: All right. I appreciate that. That gives  
12 me context. So thank you.

13 MR. TABATOWSKI: You're welcome, Your Honor.

14 THE COURT: Please continue with your argument.

15 MR. TABATOWSKI: Yes. So, again, the *Turner*  
16 *Broadcasting Systems*. If the Court is not inclined to accept  
17 the State's argument that this is a purely contractual statute  
18 not regulating speech, *Turner Broadcasting* held that the  
19 must-carry rules are distinguished between categories of  
20 speakers based on the technology used to communicate.

21 That's what we have here. There, intermediate scrutiny  
22 applied because the regulation distinguished based only on the  
23 manner in which the speakers transmitted their message to  
24 viewers. Again, it's the manner in which covered operators, by  
25 definition, who target children or reasonably anticipated to be

1     accessed by children, transmit messages to those children.

2             Regardless of which standard Your Honor chooses to apply  
3     to this statute, it survives constitutional scrutiny. The  
4     government has those intertwined compelling interests which  
5     compound upon each other and cascade into this sort of larger  
6     interest. The Supreme Court has found a compelling interest in  
7     protecting the physical and psychological well-being of minors.  
8     It's also well established that parents have a fundamental  
9     right to control their children's upbringing.

10            We heard my friend Mr. Lehotsky speak a little bit about  
11     *Brown* sort of vitiating that idea, and I don't think the *Brown*  
12     opinion, particularly footnote 3, goes that far. I believe  
13     it's a little bit more limited than that because I think *Brown*  
14     is pretty easily distinguishable if one looks at the statute in  
15     *Brown*. It was obviously a moral judgment by the California  
16     legislature on content. It essentially took the obscenity test  
17     and put in violence words. That's an express facial  
18     content-based regulation. We don't have that here.

19            THE COURT: But *Brown* also stands for the general  
20     proposition that the State doesn't possess a, quote,  
21     "Free-floating power to restrict the ideas to which children  
22     may be exposed." And *Brown* was dealing with something arguably  
23     more compelling because it was dealing with violence and  
24     certainly violence in an atmosphere where we routinely have  
25     acts of violence perpetrated against vulnerable victims like



1 elementary school children or school children generally.

2 So, if the Supreme Court did not find that the statute  
3 in *Brown* passed constitutional muster, then, *a fortiori*,  
4 shouldn't I find that this statute doesn't pass constitutional  
5 muster?

6 MR. TABATOWSKI: Two points on that, Your Honor.  
7 First, the State would agree there isn't a free-floating  
8 interest in restricting the content that minors are able to  
9 access. And that's exactly why, Your Honor, that a minor might  
10 access a news article on the *New York Times* but not on the  
11 platform by a covered operator where that atmosphere is  
12 created.

13 The second point is that that's -- I think Your Honor  
14 would maybe be applying Justice Alito's dissent in *Brown* in  
15 that the reason that *Brown* ended up deciding the way it did was  
16 because there's no historical aspect of the First Amendment  
17 where violence is an exception. On the other hand here, there  
18 are many examples where contracts and conduct that minors wish  
19 to engage in, states have required parental consent.

20 THE COURT: But what if I look at this as not a  
21 contract case but a First Amendment case? What does history  
22 dictate in that instance?

23 MR. TABATOWSKI: Well, I think it's fair to say, Your  
24 Honor, that we are dealing with sort of a rapidly changing new  
25 ground.

1           THE COURT: If you are an originalist, where do you go  
2 to find an answer to the questions posed in this case since the  
3 framers of the Constitution didn't have these social media  
4 platforms to consider then? If you're a living  
5 constitutionalist, however, a law professor Strauss, then  
6 perhaps we can find a way to address that question.

7           And that's going to be a question for you, Mr. Lehotsky,  
8 because I know that you are a witness to the kind of history  
9 that I just inquired about as your justice was one of the  
10 original originalists.

11           Go ahead, Mr. Tabatowski.

12           MR. TABATOWSKI: Yes, Your Honor. I would say that if  
13 you're viewing it as a speech case, then, for instance,  
14 entering into a contract to get a tattoo obviously are, quite  
15 arguably, expressive conduct. But there are  
16 non-content-related aspects to getting a tattoo that the State  
17 has an interest in requiring parental consent to: permanence,  
18 health and safety risk.

19           THE COURT: My question was slightly different. *Brown*  
20 relied on a historical context vis-à-vis the First Amendment.  
21 But can we find the same historical context for the Act in this  
22 case upon which this Court could rely for guidance?

23           MR. TABATOWSKI: In the context of the Internet, no, I  
24 don't believe so, Your Honor, because this is pretty new  
25 ground.

1 THE COURT: Right.

2 MR. TABATOWSKI: Which is why the caution should be  
3 used in terms of applying cases about violent video games as  
4 sort of a monolithic object of speech, of content. Holdings in  
5 cases regarding a violent video game are just not applicable to  
6 social media which is a broader -- it's just a different thing  
7 than an object of speech or content. So we are treading new  
8 ground here and it's worth another look, I believe.

9 Returning to the government's interest, if I may, Your  
10 Honor.

11 THE COURT: Yes.

12 MR. TABATOWSKI: The -- again, the companionship,  
13 care, custody, management of one's children is an important  
14 interest. It's one that warrants deference. I would again  
15 point to the State's Exhibit B, the surgeon general report,  
16 which reported that nearly 70 percent of parents say that  
17 parenting is more difficult than it was 20 years ago. What are  
18 the top two cited reasons? Technology, social media.

19 Again, in *Brown*, one of the reasons that they found the  
20 way they did was because California had not shown that parents  
21 had a substantial interest in the assistance of the State.

22 THE COURT: Is there a way to regulate social media  
23 without regulating speech, Mr. Tabatowski?

24 MR. TABATOWSKI: The State would say it's done it  
25 here. But, yes, I believe there is if we focus on these

1 platforms, these covered operators, not as existing of the  
2 content that is on them. They are a separate thing. Again, I  
3 believe that's why a minor might access content on the *New York*  
4 *Times* but not on Facebook because of what Facebook is compared  
5 to the *New York Times*. I believe that's what the statute is  
6 pointed at addressing.

7       There are just significant specific risks posed by these  
8 operators. The surgeon general report again points out that  
9 people with frequent problematic social media use experience  
10 changes in their brain structure which is similar to changes  
11 seen in individuals that have substance abuse problems or  
12 gambling addictions.

13       This is a result of conscious design choices by those  
14 operators that we previously discussed. And nearly half of  
15 adolescents -- the State's Exhibit B [sic]; it's a Harvard  
16 study by Dr. Raffoul -- reports that nearly half of adolescents  
17 report being online almost constantly. These habits ultimately  
18 are linked to depression, anxiety, and neuroticism in minors.  
19 That's regardless of what the content is they're viewing, but  
20 it's because of the way the features --

21       THE COURT: Would the better approach be to restrict  
22 minors from being on social media at all? Because you're  
23 saying that regardless of the content, the fact that they're on  
24 it is what is causing the problems with our youth. So why not  
25 just eliminate the problem if it's not the content?

1 MR. TABATOWSKI: Not every minor is the same. There  
2 is good on the Internet and on these platforms.

3 THE COURT: How do you identify the minors who are  
4 going to become depressed as a result of their engagement with  
5 social media and those who would not?

6 MR. TABATOWSKI: The State wouldn't attempt to do  
7 that. That's the requirement --

8 THE COURT: That's something that could be left to  
9 parents?

10 MR. TABATOWSKI: Correct.

11 THE COURT: Leave it to the parents and the State gets  
12 out of the business of trying to regulate content.

13 MR. TABATOWSKI: Well, Your Honor, I believe going  
14 back to that 70 percent of parents have said that these -- that  
15 technology and social media are -- make parenting much harder  
16 than it was 20 years ago. And, frankly, that's where this case  
17 is also different from *Brown*, is that, as opposed to violence  
18 or violent video games, parents have identified a substantial  
19 need for government assistance in vindicating their rights to  
20 control the upbringing of their children.

21 The State, of course, would -- the statute would be much  
22 more constitutionally problematic if the parental consent  
23 requirement was not in place because it is leaving that  
24 decision with the people that know the minors the best, and  
25 that is the parents on a case-to-case basis.

1           THE COURT: But I find that interesting in light of  
2 note 3 that you referenced earlier in *Brown*, that even if,  
3 quote, "The state has the power to enforce parental  
4 prohibitions," for example, enforcing a parents' decision to  
5 forbid their child like to attend an event or something, and I  
6 resume the quote, "It does not follow that the State has the  
7 power to prevent children from hearing or saying anything  
8 without their parents' prior consent."

9           And then the Court explains further. "Such laws do not  
10 enforce parental authority over children's speech and religion;  
11 they impose governmental authority, subject only to a parental  
12 veto."

13           That was *Brown's* concern with respect to your argument.  
14 That was the Court's concern in *Brown* with respect to the  
15 argument that you're making about bringing in governmental  
16 authority to enforce these parental prohibitions.

17           MR. TABATOWSKI: The difference from the State's  
18 standpoint is the law. The law in *Brown* targeted a particular  
19 type of speech. It was violence. It was different from --

20           THE COURT: But here it could be argued that what  
21 you're targeting is even broader. *Brown* was targeting  
22 violence. You're targeting basically any speech that's on  
23 these platforms, right?

24           MR. TABATOWSKI: No, Your Honor. I believe that we're  
25 targeting covered operators who require minors to contract.

1 THE COURT: You're targeting any speech on these  
2 covered operators' platforms. Brown was targeting a finite  
3 number of entities. They were targeting people -- companies  
4 who made these games that were arguably violent.

5 But, again, they were just targeting the violent video  
6 games. They weren't targeting Tetris. Tetris is not a violent  
7 game, but they were targeting other violent games. I can't  
8 recall whether Brown was targeting Mario Brothers. And by my  
9 questions, that tells you how old my sons are when I talk about  
10 Tetris and Mario Brothers, Super Mario.

11 Here, you're targeting these operators and all of their  
12 content because you aren't allowing them to get onto these  
13 platforms without parental consent, which means you can't look  
14 at any of their stuff without parental consent but you can look  
15 at all of *The Wall Street Journal* stuff without parental  
16 consent.

17 MR. TABATOWSKI: I think the difference goes back to  
18 that principle inquiry. Perhaps what Your Honor is getting at  
19 is a speaker-based distinction and not a content-based  
20 distinction. The State believes that's supported by the fact  
21 that you could read -- a minor can read *The Wall Street Journal*  
22 article on the journal.com which doesn't meet the definition of  
23 a covered operator.

24 THE COURT: Let's try this one, Mr. Tabatowski. What  
25 if *The Wall Street Journal* was doing a historical piece that

1 covered pornography; and, in the context of the covered piece,  
2 it had to discuss and display pornographic images right smack  
3 in the middle of the WSJ? That's something that you would  
4 otherwise try to prevent by the Act, but, because it was *The*  
5 *Wall Street Journal*, it would fall through the cracks and my  
6 15-year-old son would be able to look at it because it was *The*  
7 *Wall Street Journal* and not Facebook. That would be the only  
8 reason. I hadn't given the consent. There was no contract,  
9 but he could look at it on *The Wall Street Journal*. What about  
10 that?

11 MR. TABATOWSKI: I think that illustrates that the  
12 Acts' arguable speaker-based distinctions are not a proxy for  
13 the regulation of content because the State is not saying it  
14 favors or disfavors that material. Again, it goes back to  
15 those issues as unique risks and problems that are posed by  
16 covered operators as defined by the statute, especially ones  
17 that target children and obviously those ones that require  
18 onerous terms of service. I don't think the statute is  
19 underinclusive in that regard because the statute is not  
20 targeting content. To the extent it does implicate a minor's  
21 ability to access content, it's incidental to those important  
22 and compelling interests that the State is seeking to  
23 vindicate.

24 THE COURT: You have two minutes to wrap up,  
25 Mr. Tabatowski.



1 MR. TABATOWSKI: I would note, Your Honor, also that  
2 the Act targets a very narrow age window because there are  
3 existing federal protections in the form of COPPA, at least for  
4 privacy. Many of NetChoice's members, by their own allegation,  
5 do not allow minors under the age of 13 to access their  
6 websites. So primarily and practically, Your Honor, we're  
7 talking about a narrow age window and one that the State's  
8 evidence has shown, Exhibit C, windows of developmental  
9 sensitivity to social media, that between the ages of 11 to 15  
10 are when adolescents are at the highest risk of these problems.

11 I'd like to briefly touch on void for vagueness. The  
12 standard there is whether a reasonable person would understand  
13 whether the statute applies to them and the conduct that it  
14 prohibits. And the State believes that the statute is clear to  
15 whom it applies, that's social-media-defined operators who  
16 target children or reasonably anticipated to be accessed by  
17 children.

18 I would note that one of the factors in the 11-factor  
19 list that the plaintiff takes issue with is --

20 THE COURT: How is reasonably anticipated to be  
21 accessed by children defined?

22 MR. TABATOWSKI: I think as it's commonly understood.  
23 I believe we --

24 THE COURT: It's not defined in the statute, is it?

25 MR. TABATOWSKI: No. Well, it's not defined, but the

1 contours are outlined by those factors.

2 THE COURT: Is targeting -- the phrase target children  
3 defined anyplace in the Act?

4 MR. TABATOWSKI: No. But, again --

5 THE COURT: Again, we know it's children under the age  
6 of 16.

7 MR. TABATOWSKI: Correct.

8 THE COURT: Or 16 and under.

9 MR. TABATOWSKI: Under the age of 16.

10 THE COURT: Under the age of 16.

11 But what does targeting children mean? What does to  
12 target children mean?

13 MR. TABATOWSKI: I believe that --

14 THE COURT: I'm not asking you what -- and I don't  
15 mean this in a facetious way, Mr. Tabatowski, because you've  
16 done a marvelous job of answering the Court's questions. I  
17 want to know not what you think because you're in the AG's  
18 office. But, if I'm an operator, I might not be able to call  
19 you. You might be engaged in an argument before this Court; so  
20 I can't call you and find out what this targeting children  
21 means. The operator should be able to find out in the statute  
22 what targeting children means.

23 So, if I'm an operator, how would I understand or where  
24 would I go to find an understanding for what the phrase  
25 targeting children means?

1 MR. TABATOWSKI: Again, I believe you can look at  
2 Subsection C of the statute and the 11 factors, particularly  
3 for, let's say, Dreamwidth, for instance, who purports to  
4 collect the least amount of data, according to their terms of  
5 service in the evidence that plaintiff has provided. Factor 10  
6 is empirical evidence regarding audience composition.  
7 Dreamwidth admits they have that. They know whether or not  
8 they target children. They have empirical evidence, and the  
9 statute expressly sets forth that the attorney general and the  
10 courts can consider that.

11 So sort of colloquially, in a general understanding,  
12 targeting children is what those 11 factors are meant to  
13 illustrate.

14 THE COURT: It's interesting that you raise the 11  
15 factors, Mr. Tabatowski, because the -- that's the 11-factor  
16 list that, under the statute, the attorney general or the Court  
17 may use to determine if a website is indeed covered. Have I  
18 gotten that right? Isn't that what it is?

19 MR. TABATOWSKI: The 11 factors go to whether a  
20 website targets or is reasonably anticipated to be accessed.

21 THE COURT: It's true that under the Act the attorney  
22 general or a court -- the Act says that may use this 11-factor  
23 list to determine whether the website is indeed covered, right?

24 MR. TABATOWSKI: Correct.

25 THE COURT: Okay. But nowhere in the Act does the Act

1 define the 11 factors. It lists the 11 factors, but it lists  
2 them without definition. Again, to the Court, that is of great  
3 concern in terms of whether this act is void for vagueness. Is  
4 there -- do you have any understanding as to each of those 11  
5 factors without resort to some definition? Because sometimes  
6 language -- the beauty of language is that it can be precise,  
7 but the beauty of language is also that it can be subject to  
8 multiple interpretations. So what one of the terms means in  
9 SoCal may be different from -- strike that.

10 What one term might mean to one operator might mean  
11 something different to another operator. A California operator  
12 might view one term different than a Montana operator, for  
13 instance. We're that diverse as a country. And the operators,  
14 I believe, are worldwide operators; so they would need -- they  
15 have been given permission to do business in the state of Ohio,  
16 for instance. So they have to understand what those terms mean  
17 here or what those terms meant when the legislature enacted  
18 them. How are they to understand what those terms mean without  
19 a definition within the statute?

20 MR. TABATOWSKI: Your Honor, again, I think the  
21 standard is whether a reasonable person would understand what  
22 these words mean. And we can't expect -- as you noted,  
23 language can be ambiguous or vague and it can be very precise.  
24 But the Court has held that mathematical certainty in drafting  
25 legislation is not required. The standard is whether a

1 reasonable person would understand whether or not they target  
2 or reasonably anticipated to be accessed by children. And  
3 those 11 factors, though they are not defined, the State's  
4 attempt to set the contours of that -- I would note, Your  
5 Honor, that -- I'd like to briefly address the evidence that  
6 was submitted yesterday.

7 Some of NetChoice's members support the Kids Online  
8 Safety Act which has very similar language --

9 THE COURT: Are you talking about the Children Online  
10 Privacy Protection Act?

11 MR. TABATOWSKI: No. This is a bill. It's not been  
12 enacted yet. It's detailed in that filing from yesterday, Your  
13 Honor.

14 THE COURT: I have it.

15 MR. TABATOWSKI: The footnote, I believe it's the  
16 second footnote there --

17 THE COURT: Yes. Number 2.

18 MR. TABATOWSKI: X, which is a NetChoice member --  
19 there's one other that's slipping my mind currently, Your  
20 Honor, but they acknowledged support for this statute. So it  
21 has a very similar standard without factors to determine  
22 whether it's -- essentially it's whether it's reasonably  
23 anticipated to be accessed by children. So I don't think that  
24 NetChoice or its members should be able to hide under a  
25 umbrella.

1           THE COURT: I want to make sure I understand what your  
2     argument is with respect to this footnote. Because it says the  
3     Kids Online Safety Act would generally apply to covered  
4     platforms defined as a social media service, social network,  
5     online video game including educational games, messaging  
6     application, video streaming service, or an online platform  
7     that connects to the Internet and that is used, or is  
8     reasonably likely to be used, by an individual under the age of  
9     17.

10           So there is a definition of covered platforms. So let  
11    me juxtapose that to the Act under consideration here where the  
12    Act contains an exception for, quote, "established" and, quote,  
13    "widely recognized," quotes closed, media outlets whose, quote,  
14    "primary purpose," is to, quote, "report news and current  
15    events," quotes closed. But the Act doesn't provide any  
16    guardrails or signposts for determining which media outlets  
17    which are, quote, "established," and, quote, "widely  
18    recognized," quotes closed.

19           My kind of Pavlovian response to that type of language  
20    is that it invites arbitrary application of the law. But at  
21    least KOSA, the Kids Online Safety Act, seems to define covered  
22    platforms. So that juxtaposition confuses me in the context of  
23    your argument. Can you, as a parting argument, as your final  
24    argument or final statement, just clear up that confusion in  
25    your Court's mind?

1 MR. TABATOWSKI: Two points on that. The first is  
2 that I was sort of in the realm there of whether a website is  
3 reasonably anticipated to be accessed by children and comparing  
4 that portion of the statute with KOSA which has very similar  
5 language in terms of what might be reasonably accessed by  
6 children but doesn't provide factors yet. Some of NetChoice's  
7 members support the Act and obviously know that it applies to  
8 them.

9 With respect to the exemption, Your Honor, I believe  
10 that you can sort of read the exemption as -- allow me to find  
11 it.

12 THE COURT: 1349.09(0)(2). That's where the exception  
13 resides.

14 MR. TABATOWSKI: The exemption, Your Honor, it  
15 provides widely established and recognized I believe it's sort  
16 of factors to be considered and whether a media outlet's  
17 primary purpose is to report the news. So, to that extent, I  
18 believe there is some indication within that subsection itself  
19 that guides that sort of definition.

20 The second point there is that that language is  
21 contained in a discrete exemption which may or may not have  
22 much applicability at all because most of those websites that  
23 may or may not fall under that exemption would not be covered  
24 operators because they wouldn't meet those four definitions.

25 The State's final point is that if the Court is inclined

1 to find that that limited exemption is impermissibly vague, it  
2 shouldn't let that vagueness in that exemption infect the rest  
3 of the statute. And that statute can be severed -- or excuse  
4 me, that exemption could be severed from the rest of the  
5 statute which the State maintains is --

6 THE COURT: And just for clarity of the record, what I  
7 call an exception, that is, established and widely recognized,  
8 you're calling an exemption, but we're both talking about the  
9 same thing.

10 MR. TABATOWSKI: Correct. Yes.

11 THE COURT: Thank you, Mr. Tabatowski.

12 MR. TABATOWSKI: Thank you, Your Honor.

13 The State --

14 THE COURT: Before you begin your rejoinder,  
15 Mr. Lehotsky, I need just one second.

16 Mr. Lehotsky, your retort.

17 MR. LEHOTSKY: Thank you, Your Honor.

18 I know Your Honor had a question about originalism. I'm  
19 happy to begin there. I've got, I believe, six different  
20 points to make. But if you'd like me to begin --

21 THE COURT: I'll tell you what. You can begin there  
22 just because, in theory, at least, it will give me a structure,  
23 or it will give me your insights on a structure within which to  
24 approach this issue and opinion because I think that  
25 Mr. Tabatowski was correct. I don't think you would disagree



1 that *Brown* could resort to the history -- could resort to the  
2 kind of historical analysis that many originalists would find  
3 necessary in considering whether the Constitution forbade this  
4 or the First Amendment forbade this. And the framers could not  
5 have imagined -- even Ben Franklin would not have imagined the  
6 Internet and social media. He was probably the most  
7 forward-thinking tech person of that era.

8 MR. LEHOTSKY: I think someone who is an originalist  
9 would approach the question by saying what do the phrases the  
10 freedom of speech and I think also the freedom of the press  
11 mean? What do those phrases mean at the time of founding? I  
12 think whether you apply that framework or a living  
13 constitutionalist framework, you sort of get largely to the  
14 same place.

15 I think the question of what does the freedom of speech  
16 mean at the founding, at the time of the founding there were  
17 things like paintings and writing and the printing press. That  
18 certainly evolved into photographs and radio and television and  
19 now the Internet. The Supreme Court has been very clear that  
20 sort of technological innovation, when we're still talking  
21 about speech, whether it's what I'm doing right now or whether  
22 it's writing, whether it's listening in music or recording, all  
23 of those just fundamentally go to the freedom of speech however  
24 people are communicating in whatever medium without regard to  
25 technology.

1 I think *Brown* is somewhat instructive on this because  
2 Justice Scalia's opinion in *Brown* does say I've seen this movie  
3 before. Back in the 1950s everybody was scandalized with Elvis  
4 on TV swinging his hips. People said we should stop kids from  
5 watching television. Same thing with all manner of other  
6 communication. Radio is poisoning the minds of children, and  
7 now I guess it's things like infinite scroll.

8 One of the things that -- I keep coming back to this  
9 point of sort of favored and disfavored speakers. For some  
10 websites, I suppose -- the State of Ohio says Disney, Netflix  
11 can serve an infinite number of videos to your children to  
12 watch on their sites, but similar video sites, whether it's  
13 Facebook or Instagram or YouTube or whoever it is, they don't  
14 get to. It's just -- there is a complete lack of fit between  
15 the purported goals of the State of Ohio and the statute that  
16 they have enacted.

17 A few more points briefly, Your Honor. The State says  
18 that this really is regulating conduct and not content. But  
19 their argument that what they're really doing is regulating  
20 contract, it just has no limiting principle under the First  
21 Amendment. Every type of speech that is available, whether  
22 it's for profit or maybe even not for profit, you usually have  
23 some type of contract that comes along with it. We gave  
24 examples in our briefing about tickets for a concert, a  
25 subscription to a newspaper. You could purportedly regulate

1 all of these things by saying, you know, we're saying kids  
2 can't have contracts for, you know, ticket -- for concert sales  
3 to go to a concert. All of these would purportedly regulate  
4 the contract and not the underlying speech regardless of  
5 content.

6 But this brings me to a second point which is, as Your  
7 Honor noted, sort of regulating more broadly when it comes to  
8 speech is a vice, not a virtue. The breadth of this statute,  
9 the fact that it regulates such a wide swath of the Internet is  
10 its primary problem. It does so by drawing certain lines  
11 around content and speakers that undermines the State's  
12 purported goals.

13 Maybe just two, I believe, more points in response to  
14 the State. First, the -- sorry. I already made that point.  
15 Hold on.

16 With respect to KOSA, I think that's the final point I  
17 wanted to make. With respect to the Kids Online Safety Act,  
18 this is a piece of hypothetical legislation. It hasn't been  
19 enacted. It hasn't passed by either house of Congress. It is  
20 a very different law from the one that Ohio has enacted. They  
21 do both have parental consent requirements. There are some  
22 differences in what those requirements would be.

23 More importantly, the KOSA is a much narrower bill. I'm  
24 not at all saying it's constitutional. I'm not at all saying  
25 it's a good thing to pass. But it has the type of provisions

1 regarding advertising and privacy and default settings and  
2 design and parental controls, many of the features that are  
3 nowhere to be found in Ohio's act and can be found only in the  
4 briefing from the attorney general. All of the different  
5 problems that the State has identified in its briefing, those  
6 are nowhere in this statute. So this is at least a narrower  
7 bill at the federal level. And I think whether there are some  
8 members of my client NetChoice that support it is really  
9 entirely irrelevant, not at all probative to the constitutional  
10 question before the Court.

11 A company like X, I believe, doesn't even allow minors  
12 on the website because X allows pornography. If you're under  
13 18, I don't think you're allowed to sign up for an X account.  
14 Likewise, Snap has said it supports it. That's perfectly fine.  
15 Member companies are perfectly allowed to enforce whatever  
16 legislation they want and to comply with it. I believe Snap  
17 has said they're already in compliance. That is not any reason  
18 that the State of Ohio gets to impose these types of parental  
19 restraint restrictions on the entirety of the Internet, on a  
20 vast swath of the Internet, even if there are a couple of  
21 companies supporting it.

22 If there are no further questions.

23 THE COURT: I have no further questions.

24 MR. LEHOTSKY: Thank you, Your Honor.

25 THE COURT: Thank you, Mr. Lehotsky.

1           Mr. Lehotsky and Mr. Tabatowski, I want to commend you  
2       on very well-made arguments on both sides. You were very  
3       thorough. You've given the Court quite a bit to think about.  
4       Of course, I've done a great deal of background work, and we  
5       had the benefit of the arguments on the motion for a temporary  
6       restraining order; so I'm far along in this decisional process.

7           I hope to have a final written decision by close of  
8       business on Friday because I want the State to be in a position  
9       to do whatever we're going to do, as well as -- I mean, this is  
10      a state statute that is under consideration and it deserves all  
11      of my complete and immediate attention. So I'm going to try to  
12      render a decision as soon as possible without, at the same  
13      time, not dotting all Is and crossing all Ts. I want to make  
14      sure that this is a thorough analysis to which this is subject,  
15      just like all of my cases, but it's with some expedition that I  
16      must approach this because it is a state statute and reflects,  
17      in some respects, the will of the people as through its  
18      legislators.

19           If there's nothing else -- I take it there's nothing  
20      else from the plaintiff, Mr. Lehotsky?

21           MR. LEHOTSKY: No, Your Honor.

22           THE COURT: I take it there's nothing else from the  
23      State.

24           MR. TABATOWSKI: Nothing further, Your Honor.

25           THE COURT: Thank you very much, everyone.

(Proceedings concluded at 11:12 a.m.)

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C E R T I F I C A T E

I, Shawna J. Evans, do hereby certify that the foregoing is a true and correct transcript of the proceedings before the Honorable Algenon L. Marbley, Judge, in the United States District Court, Southern District of Ohio, Eastern Division, on the date indicated, reported by me in shorthand and transcribed by me or under my supervision.

s/Shawna J. Evans\_\_\_\_\_  
Shawna J. Evans, RMR, CRR  
Official Federal Court Reporter

February 14, 2024